

Message Text

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PAGE 01 GENEVA 04127 01 OF 02 031252Z

47/15

ACTION IO-10

INFO OCT-01 EUR-12 ISO-00 OMB-01 AGR-05 CIAE-00 DODE-00

NSAE-00 NSCE-00 SSO-00 USIE-00 INRE-00 DEAE-00 INR-07

JUSE-00 SNM-02 SY-05 TRSE-00 NSC-05 OES-03 SS-15 L-03

IOE-00 /069 W

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O 030937Z JUN 75

FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 3443

INFO RUQMGU / AMEMBASSY ANKARA IMMEDIATE 892

C O N F I D E N T I A L SECTION 1 OF 2 GENEVA 4127

C O R R E C T E D C O P Y (TEXT)

E.O. 11652: XGDS 1

TAGS: SNAR UN TU

SUBJ: NARCOTICS-UN/TURKISH DEVELOPMENTS

1. FOLLOWING ARE TEXTS OF LETTERS EXCHANGED JUNE 2 BETWEEN UNFDAC ACTING EXECUTIVE DIRECTOR MARTENS AND TURKISH AMBASSADOR KIRCA.

2. TEXT OF MARTEN'S LETTER: QUOTE

"I HAVE HONOUR TO REFER TO OUR PREVIOUS CORRESPONDENCE AND DISCUSSIONS REGARDING POSSIBLE CREATION BY UNFDAC OF A CONTINGENCY STAND-BY FUND TO PROTECT TURKISH LICENSED POPPY FARMERS AGAINST POSSIBLE LOSSES OF INCOME ARISING FROM TURKISH GOVERNMENT'S DECISION TO PROHIBIT LANCING OF POPPY CAPSULES AND PRODUCTION OF OPIUM.

"UNFDAC REITERATES ITS VIEW THAT A GUARANTEED BUYING PRICE AT AN APPROPRIATE LEVEL FOR FARMERS' UNLANCED CAPSULES FORMS A VITAL PART OF GOVERNMENT'S CONTROL SYSTEM. A GUARANTEED PRICE, ANNOUNCED PRIOR TO TIME WHEN LANCING IS POSSIBLE, SHOULD HELP TO MAKE FARMERS WILLING PARTNERS IN EFFORT TO PREVENT LANCING AND DIVERSION OF OPIUM TO ILLICIT

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PAGE 02 GENEVA 04127 01 OF 02 031252Z

CHANNELS. I AM ACCORDINGLY PLEASED TO BE INFORMED OF

GOVERNMENT'S DECISION TO ANNOUNCE A PRICE RANGE FOR BUYING
POPPY CAPSULES CALCULATED TO GIVE AN AVERAGE PRICE OVER
WHOLE CROP OF TL18 PER KG. FUND WILL SUPPORT THIS PRICE.

"IT WILL DO SO BY ACCEPTING A CONTINGENCY LIABILITY
LIMITED TO MAXIMUM OF US\$40.0 MILLION FOR 1974-75 HARVEST.
THIS AMOUNT WILL BE PLACED IN STAND-BY FUND EARMARKED
FOR THIS PURPOSE.

"CONTINGENCY LIABILITY WILL BE CALCULATED ON
BASIS OF FOLLOWING FORMULA, WHICH HAS BEEN JOINTLY
DEVELOPED DURING OUR DISCUSSIONS, AS FOLLOWS:

"IF,

-A IS INCOME POPPY FARMERS MIGHT EXPECT TO RECEIVE
WERE THEY TO SELL OPIUM AND UNLANCED CAPSULES TO
TMO IN 1975, TAKING 1971 HARVEST AS BASIS FOR
CALCULATING EXPECTED OPIUM YIELDS AND MORPHINE
CONTENT, AND CURRENT PRICE FOR MORPHINE CONTAINED
IN OPIUM AND UNLANCED CAPSULES;

"B IS INCOME POPPY FARMERS ACTUALLY OBTAIN IN
1975 FROM SELLING UNLANCED CAPSULES TO TMO;

"C IS TOTAL EXPORT RECEIPTS OF TMO FROM SALE OF
UNLANCED CAPSULES (ANY UNSOLD CAPSULES WILL BE
VALUED AT AVERAGE EXPORT PRICE AND INCLUDED IN
TOTAL);

"D IS EXPENSES OF TMO RELATED TO SECURE PRODUCTION,
HARVESTING, BUYING, TRANSPORTING, AND
MARKETING OF UNLANCED POPPY CAPSULES ("DEDUCTIBLE
EXPENSES"), AND RELEVANT PERCENTAGE OF THE
TMO'S GENERAL EXPENDITURE RELATED TO ITS POPPY
ACTIVITIES ("DEDUCTIBLE EXPENSES"), PHRASE
"DEDUCTIBLE EXPENSES" SHALL HAVE MEANING USED
IN TURKISH CORPORATION TAX LAW.

"THEN,

"LIABILITY L OF UNFDAC WILL BE DEFICIT, IF ANY,
REVEALED BY SOLVING FOLLOWING EQUATION:-

"L EQUALS A MINUS B (B BY DEFINITION EQUAL C MINUS D)

"CLOSING DATE OF HARVEST YEAR AND EXPORT SEASON
WILL BE END OF FEB 1976. AT THIS DATE INVENTORY
OF STOCKS AND FINANCIAL BALANCE SHEET WILL BE MADE UP,
AND THEY WILL FORM BASIS UPON WHICH WILL BE CALCULATED
ANY CONTINGENCY LIABILITY BY UNFDAC.

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PAGE 03 GENEVA 04127 01 OF 02 031252Z

"IT WILL BE NECESSARY AFTER CLOSE OF HARVEST
YEAR FOR TURKISH GOVERNMENT TO MAKE AVAILABLE TO
UNFDAC ALL RELEVANT INFORMATION BASED ON TMO'S
OFFICIAL RECORDS TO ESTABLISH WHETHER, AND IS SO HOW
LARGE, A PAYMENT IS REQUIRED FROM STAND-BY FUND.

"ANY ALTERATION IN OFFICIAL EXCHANGE RATE OF
TL14 EQUALS US\$1 IN PERIOD UNTIL END OF 1975-76 EXPORT
SEASON WILL BE TAKEN INTO ACCOUNT IN THESE CALCULATIONS.

" LIABILITY OF UNFDAC, IF ANY, ESTABLISHED BY
MEANS DESCRIBED ABOVE WILL BE RECORDED IN FORMAL
GRANT AGREEMENT SIGNED BY EXECUTIVE DIRECTOR OF UNFDAC'
AND REPRESENTATIVE OF TURKISH GOVERNMENT. SUM DUE
WILL THEN BE PAID WITHIN THIRTY DAYS.
'UNFDAC REGARDS STRAW SYSTEM AS A SAFER WAY TO
PRODUCE NARCOTIC RAW MATERIALS NEEDED FOR MEDICINAL
USES. ENVISAGED PROGRESSIVE DEVELOPMENT OF POPPY
CULTIVATION FOR THIS PURPOSE WILL REQUIRE USING
RESULTS OF RESEARCH TO PROVIDE BETTER SEEDS AND ALSO
METHODS TO MAXIMIZE YIELD OF CAPSULES, TO IMPROVE
HARVESTING, AND TO ESTABLISH GRADING ACCORDING TO
MORPHINE CONTENT. UNFDAC IS WILLING TO COOPERATE WITH
GOT IN SCIENTIFIC RESEARCH EFFORTS NEEDED FOR THIS
PURPOSE. EXPERIENCE GAINED WITH 1974-75 CROP SHOULD
SHOW WAY TO IMPROVED CONTROL MEASURES AND BUYING AND
MARKETING PRACTICES FOR SUBSEQUENT CROPS. ALL THESE
FACTORS WILL HELP FARMERS OBTAIN MORE INCOME PER
DECARE AND REDUCE RISK OF THEIR SUFFERING FINANCIAL
LOSS. FUND WOULD, HOWEVER, BE PREPARED IF REQUESTED
TO ENTER INTO NEGOTIATION AT AN APPROPRIATE TIME
REGARDING POSSIBLE SUPPORT FOR A GUARANTEED PRICE TO
POPPY FARMERS FOR CROP YEARS 1975-76 AND 1976-77.
THEY WOULD BE SUBJECT TO AVAILABILITY OF FUNDS AND TO
CONDITIONS SIMILAR TO THOSE APPLIED TO YEAR 1974-75.

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PAGE 01 GENEVA 04127 02 OF 02 031032Z

15

ACTION IO-10

INFO OCT-01 EUR-12 ISO-00 OMB-01 AGR-05 CIAE-00 DODE-00

NSAE-00 NSCE-00 SSO-00 USIE-00 INRE-00 DEAE-00 INR-07

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FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 3444

INFO AMEMBASSY ANKARA IMMEDIATE

C O N F I D E N T I A L SECTION 2 OF 2 GENEVA 4127

" I HOPE EVERY EFFORT WILL BE MADE BY TURKISH GOVERNMENT TO EXPORT WHOLE OF 1974-75 CROP, AND I AM PREPARED TO HELP IN ANY WAY I CAN TO THIS END. IN SAYING THIS I AM THINKING OF CURRENT DIFFICULTIES CONCERNING AVAILABILITY OF RAW MATERIALS FOR CODEINE. I KNOW TURKISH GOVERNMENT WILL KEEP THIS HUMANITARIAN CONSIDERATION IN MIND.

"AS I I HAVE ALREADY STATED TO YOU, I RECOGNIZE NEED FOR TMO TO HAVE NECESSARY CASH ON HAND SO THAT FARMERS CAN BE PAID IN FULL FOR THEIR UNLANCED CAPSULES AT TIME OF THEIR DELIVERY TO TMO. WHILE UNFDAC ITSELF CANNOT PROVIDE FUNDS FOR THIS PURPOSE, I REITERATE MY WILLINGNESS TO ASSIST IN ANY APPROPRIATE WAY TO SUPPORT TURKISH GOVERNMENT'S EFFORTS TO OBTAIN SUCH FINANCING FROM OTHER SOURCES.

" ASSISTANCE PROFFERED IN THIS LETTER IS REGARDED BY UNFDAC AS A NECESSARY SUPPLEMENT TO SUBSTANTIAL OTHER ASSISTANCE IT HAS ALREADY PROVIDED OR OFFERED IN DIRECT SUPPORT OF TURKISH CONTROL MEASURES.

" MAY I IN CONCLUSION REPEAT MY HOPE THAT GOVERNMENT WILL CONSIDER DESIRABILITY OF ESTABLISHING A HIGH LEVEL POINT TO FACILITATE CO-ORDINATION OF MANY AND VARIED ACTIVITIES NECESSARY TO BRING WHOLE PROGRAMME
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PAGE 02 GENEVA 04127 02 OF 02 031032Z

TO A SUCCESSFUL CONCLUSION AND TO PROVIDE A MEANS FOR CONTINUED CO-OPERATIN BETWEEN THE GOVERNMENT AND UNFDAC WHICH I HOPE TO SEE". UNQUOTE.

3. TEXT OF KIRCA'S LETTER: QUOTE

"THANK YOU FOR YOUR LETTER OF 2 JUNE 1975 IN WHICH YOU MAKE FURTHER PROPOSALS TO ASSIST TURKISH GOVERNMENT TO PROMOTE AN EFFICIENT AND SECURE CONTROL SYSTEM FOR PRODUCTION OF NARCOTIC RAW MATERIALS IN TURKEY IN CONFORMITY WITH THE RELEVANT INTERNATIONAL CONVENTIONS.

" I WOULD LIKE TO INFORM YOU THAT MY GOVERNMENT ACCEPTS PROPOSALS SET FORTH IN PARAGRAPHS 3 TO 8 OF YOUR LETTER FURTHER TO STRENGTHEN ITS CONTROL SYSTEM. I TAKE NOTE OF ADDITIONAL OBSERVATIONS MADE IN YOUR LETTER AND WILL CONVEY THEM TO MY GOVERNMENT.

" AS YOU KNOW, WHEN PRIME MINISTER OF TURKEY ANNOUNCED RESUMPTION OF POPPY CULTIVATION ON 2 JULY 1974 HE STATED THAT WHILE PERMITTING RESUMPTION OF RESTRICTED POPPY CULTIVATION, GOVERNMENT WILL CONSIDER IT A HUMANITARIAN TASK TO ADOPT MOST EFFECTIVE MEASURES AS TO ENSURE THAT THIS DECISION WILL NOT CAUSE EVEN SMALLEST HARM TO HUMANKIND. THIS REMAINS MY GOVERNMENT'S

FIRM RESOLVE.

"MY GOVERNMENT LOOKS FORWARD TO CONTINUING CLOSE
COOPERATION WITH THE UNFDAC". UNQUOTE. DALE

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